Index

```
Α
Aboriginal title, 3-17
Accidents, motor vehicle
  causes, 4-3
  data collection, 4-11, 4-18 to 4-19
  patterns, 4-3
  See also Safety responsibility and authority
Act to Regulate Commerce, 4-7
Administrative Procedure Act, 2-6, 2-48 to 2-49, 2-51
  judicial review provisions, 2-50, 2-53, 2-56
  standing to bring claims under, 2-55
Adopt-a-Highway programs, 1-76 to 1-77, 1-83, 2-56 to 2-57, 2-68 to 2-69
Advertising, regulation of, 2-69 to 2-70, 2-72
  See also Billboard regulation; Signs, roadside
Affirmative action programs
  in college admissions, 1-35 to 1-37
  constitutionality, 1-77 to 1-79
  equal protection claims, 2-76 to 2-78
  evidence of need for, 1-25 to 1-27
  exemptions and waivers, 1-17 to 1-18
  federal requirements vs. state constitutional requirements, 1-33 to 1-34
  goal-setting for disadvantaged business participation, 1-16 to 1-17, 1-19 to 1-20, 1-29 to 1-30
  in hiring and promotions, 1-34 to 1-35
  mootness of challenges to, after policy change, 1-23
  narrow tailoring requirement, 1-27 to 1-31
  Native American preference requirements, 3-81 to 3-82
  public contracting case law, 1-3 to 1-34
  race-neutral, 1-15 to 1-16
  standard of judicial scrutiny, 1-4, 1-5 to 1-8, 1-77, 2-77
  standing to challenge, 1-22 to 1-23, 1-78
  state and local programs, 1-20 to 1-22
  state law prohibitions, 3-86
Age Discrimination in Employment Act
  elements of claims under, 1-62 to 1-63
  sovereign immunity to claims arising from, 1-59, 1-60, 1-61 to 1-63
Air bags, motor vehicle, 2-52, 4-11, 4-25, 4-36, 4-37
Airports
  concession rules, 1-14
  free speech restrictions in, 2-71
  security, 4-12
Alaska, 3-86
Alcohol use, motor vehicle operations and
  alcohol-related vehicle accidents, 4-3
  police checkpoints, 2-72 to 2-74
American Indian Religious Freedom Act, 3-15, 3-74 to 3-77
Americans with Disabilities Act, 1-69, 1-82
  elements of claims under, 1-65 to 1-67
  Indian tribal immunity, 3-35
```

```
scope, 1-63
  sovereign immunity to claims arising from, 1-59, 1-60, 1-63 to 1-65, 2-42
Appropriation
  Indian lands right-of-way acquisition, 3-61 to 3-62
  See also Eminent domain; Takings
Archeological Resources Protection Act, 3-15, 3-80
Arizona, 3-52, 3-59
Arkansas, 1-76, 2-22
Attorney's fees, recovery of, in Section 1983 claims, 1-57 to 1-59
Aviation and Transportation Security Act, 4-12
Billboard regulation, 2-18 to 2-19, 2-60, 2-69
  free speech issues, 2-67 to 2-68
  See also Signs, roadside
Bureau of Indian Affairs, 3-58 to 3-62, 3-64 to 3-65, 3-73, 3-81 to 3-82
Burial sites, Native American, 3-16
Bus Regulatory Reform Act, 4-10, 4-26
California, 1-33 to 1-34, 2-27, 3-52 to 3-53, 3-86, 4-26
Canada, 4-33
Checkpoints, 2-72 to 2-74
Civil Rights Act, 1-36, 1-37 to 1-39, 1-44, 3-84
  antidiscrimination provisions, 1-68 to 1-69, 1-79
  disparate impact regulations, 1-38 to 1-39, 1-40 to 1-42, 1-68 to 1-69, 1-70, 1-71, 1-72, 1-79
  hostile work environment claims, 1-75
  interstate commerce and, 2-8 to 2-9
  proof of discrimination under, 1-72 to 1-75, 1-82 to 1-83
  requirements for claims, 1-72, 2-76
  retaliation claims, 1-75 to 1-76
  sexual harassment claims, 1-75
  sovereign immunity to claims arising from, 1-59, 1-60, 1-69 to 1-72
  See also Section 1983, U.S. Code 42
Civil rights violations
  actionable rights, 1-3
  employee freedom of speech, 2-63 to 2-67
  equal protection claims, 2-75 to 2-79
  freedom of religion, 2-61 to 2-62
  Privileges and Immunities Clause, 2-60 to 2-61
  remedies, 1-56 to 1-59
  right to travel, 2-61
  transportation department liability to suit, 1-3
  in transportation projects, 1-37 to 1-39
  U. S. Code 42, Section 1983 provisions, 1-44 to 1-45
  See also Civil Rights Act; First Amendment; Nondiscrimination law
Clean Air Act, 3-81, 4-9, 4-10 to 4-11, 4-41 to 4-42
Code of Federal Regulations
  Title 14, Section 380, 1-42
  Title 36, Section 800, 3-78
  Title 40, Section 1508, 3-74
  Title 49, Part 21, 1-39
  Title 49, Part 23, 1-14, 1-39
```

```
Title 49, Part 26, 1-14, 1-26
Colorado, 1-20 to 1-21, 1-24 to 1-25, 1-26, 2-78
Color of state law, 1-50 to 1-51
Comity, Indian tribal jurisdiction and, 3-32 to 3-33
Commerce Clause, 4-24
Commercial motor vehicles
  driver licensing, 4-4, 4-20
  driver licensing and regulation, 4-37 to 4-40
  governing legislation and case law, 4-9 to 4-10, 4-22 to 4-36
  hazardous material transport, 4-40 to 4-41
  legal definition, 4-4 to 4-5
  Mexican, 4-33 to 4-36
  safety regulation of National Network of highways, 4-27 to 4-33
Commercial Motor Vehicle Safety Act, 4-4, 4-10
Compelling government interest
  evidence requirements, 1-23 to 1-27
  narrow tailoring requirement for affirmative action regulation, 1-30, 1-35, 1-36 to 1-37
  in nondiscrimination law, 1-7 to 1-8, 1-18, 1-78
Comprehensive Environmental Response, Compensation, and Liability Act, 3-81
Condemnations, 2-25, 2-27 to 2-31
  Indian lands right-of-way acquisition, 3-62 to 3-63
Conditional grants, 2-16 to 2-20, 4-15, 4-21
Connecticut, 2-25, 4-22 to 4-23
Constitutional law
  affirmative action case law, 1-3 to 1-13
  Commerce Clause, 2-3, 2-7 to 2-11, 2-12, 2-16, 2-32 to 2-37, 2-40, 2-41 to 2-42, 4-20, 4-21 to 4-24
  constitutionality of affirmative action regulations, 1-77 to 1-79
  Contracts Clause, 2-39
  Due Process Clause, 2-37 to 2-39
  eminent domain and takings authority, 2-21
  Establishment Clause, 2-62 to 2-63, 3-76 to 3-77
  federal actions as coercive, 2-19 to 2-20
  federal plenary power over Indian tribes, 3-7 to 3-9
  Free Exercise Clause, 2-61 to 2-62
  Interstate Compact Clause, 2-44 to 2-45
  Privileges and Immunities Clause, 2-60 to 2-61
  review of administrative agency actions, 2-50 to 2-54
  Savings Clause, 2-14, 4-25 to 4-26
  search and seizure protections, 2-72 to 2-75
  sovereign immunity, 1-59 to 1-61
  Spending Clause, 2-3, 2-16, 2-20, 4-21
  standards of judicial review, 1-6
  state law and, 2-3, 2-5, 2-31 to 2-45
  structure and authority of government, 2-6
  Supremacy Clause, 2-11 to 2-15, 4-21, 4-22, 4-23
  Takings Clause, 2-3
  transportation law and, 2-3 to 2-6, 2-79 to 2-80
  See also Due process; Equal protection; specific amendment
Contracting, public
  affirmative action case law, 1-3 to 1-34, 2-76 to 2-78
  compelling government interest to redress discrimination, 1-7 to 1-8, 1-18, 1-23 to 1-27
  constitutionality of affirmative action in, 1-77 to 1-79
  Department of Transportation regulations, 1-13 to 1-20
```

```
Native American preference requirements, 3-14 to 3-15, 3-81 to 3-86
  setting goals for disadvantaged business participation, 1-16 to 1-17, 1-19 to 1-20
Contract law
  Indian tribes and tribal entities, 3-43 to 3-47
  See also Contracting, public
Council on Environmental Quality, 3-70, 3-73, 3-74
D
Data collection
  driver registry, 4-38
  motor vehicle accidents, 4-11, 4-18 to 4-19
  racial profiling, 1-13
Department of Defense, 1-19
Department of Transportation
  antidiscrimination regulation, 1-38 to 1-39
  constitutionality of affirmative action regulations, 1-77 to 1-79
  disadvantaged business regulations, 1-13 to 1-20, 2-77 to 2-78
  disparate impact regulations, 1-41 to 1-42, 1-43 to 1-44
  judicial review of agency action, 2-50 to 2-52
  narrow tailoring requirement for affirmative action regulation, 1-27 to 1-28, 1-29 to 1-30
  origins, 4-8
  safety program structure, 4-12 to 4-14
  structure of federal transportation authority, 2-6 to 2-7
  transportation for individuals with disabilities, 1-67
  See also specific agency or program
Department of Transportation Act, 3-79 to 3-80, 4-8
Department of Transportation and Related Agencies Appropriations Act, 4-11
Disabilities, persons with
  antidiscrimination law, 1-38, 1-67 to 1-68
  definition, 1-66
  due process rights, 2-47
  See also American with Disabilities Act
Disadvantaged businesses
  airport concession rules, 1-14
  compelling government interest to redress discrimination, 1-7 to 1-8, 1-18, 1-23 to 1-27
  constitutionality of federal regulations, 1-77 to 1-79
  definition, 1-6, 1-7, 1-15
  Department of Transportation regulations, 1-13 to 1-20
  economic disadvantage, 1-7
  equal protection issues in minority set-asides, 2-76 to 2-78
  evolution of affirmative action in public contracting, 1-3 to 1-13
  federal transit program and, 3-68 to 3-69
  Native American, 3-69, 3-81 to 3-86
  resources for, 1-13
  Section 1983 claims, 2-58
  set-aside requirements, 1-4 to 1-5, 1-7
  See also Affirmative action programs
Disparate impact, 1-37 to 1-39, 1-40 to 1-42
  Civil Rights Act liability, 1-38 to 1-39, 1-68 to 1-69, 1-70, 1-71, 1-72, 1-79, 1-82 to 1-83
  discrimination claims by persons with disabilities, 1-65 to 1-66
  enforcement, 1-43 to 1-44
  Section 1983, U.S. Code 42 coverage, 1-45
Drinking age regulation, 2-17 to 2-18
```

```
Driver licensing and regulation, 2-9
  checkpoint examinations, 2-72 to 2-73
  commercial drivers, 4-4, 4-10, 4-37 to 4-40
  data collection and management, 4-38
  driver fitness, 4-37 to 4-39
  drug testing, 4-39 to 4-40
  language of test, 2-79
  national regulation, 4-10, 4-20
  national security checks, 4-40
  operational restrictions, 4-40
Driver's Privacy Protection Act, 2-9
Drug searches, 2-72 to 2-74
Drug testing, 2-18, 4-39 to 4-40
  search and seizure protection and, 2-74 to 2-75
Drug use, employment discrimination based on, 2-78 to 2-79
Due process, 1-13
  Administrative Procedure Act and, 2-48 to 2-49
  constitutional sources, 2-45
  judicial review of administrative agency action, 2-50 to 2-54
  protected rights, 2-45 to 2-46
  requirements for claims, 2-46 to 2-48
  state liability under Section 1983, U.S. Code 42, 1-53, 1-80
  state police powers and, 2-37 to 2-39
\mathbf{E}
Economic disadvantage, 1-7
Eleventh Amendment
  recovery of attorney's fees against state, 1-57, 1-59
  sovereign immunity under, 1-44, 1-45 to 1-46, 1-47 to 1-48, 1-59 to 1-61, 1-64, 1-65, 1-69, 1-80, 1-
         81, 1-83, 2-40 to 2-43, 3-36 to 3-37
Emergency Highway Energy Conservation Act, 2-18
Emergency Relief for Federally Owned Roads, 3-67
Eminent domain
  definition, 2-24
  Indian lands right-of-way acquisition, 3-62 to 3-63
  mechanisms of taking, 2-27 to 2-31
  requirements, 2-24
  taking authority, 2-23 to 2-24
Emission standards, 4-41 to 4-42
  origins and development, 4-8, 4-9, 4-10 to 4-11
Employee Retirement and Income Security Act, 2-15
Employment
  affirmative action in hiring and promotions, 1-13 to 1-14, 1-34 to 1-35
  American with Disabilities Act coverage, 1-63
  Civil Rights Act coverage, 1-68, 1-72 to 1-75, 1-82 to 1-83
  due process rights in, 2-45 to 2-47
  freedom of speech issues, 2-63 to 2-67
  hostile work environment claims, 1-75
  labor regulation, Supremacy Clause and, 2-15
  minimum wage regulation, 2-40
  Native American preference requirements, 3-81 to 3-89
  political activity of government employees, 2-67
  religious freedom and, 2-62
```

```
rights of former drug users, 2-78 to 2-79
  rights of political appointees, 2-65 to 2-66
  sexual harassment claims, 1-75
  sovereign immunity to discrimination claims, 1-61 to 1-63, 1-82 to 1-83
  urine testing, 2-74 to 2-75
Energy Policy Act, 4-11
Environmental justice, 2-79
Environmental regulations, 3-70 to 3-71
  evolution of highway system and, 4-8
  Indian tribes and, 3-72 to 3-74, 3-80 to 3-81
  motor vehicle, 4-41 to 4-42
  See also Emission standards
Equal protection
  affirmative action in college admissions, 1-36
  affirmative action in hiring and promotions, 1-34 to 1-35
  affirmative action law and, 1-5, 1-12 to 1-13
  challenges to affirmative action programs, 1-4, 1-18 to 1-19, 1-21
  disadvantaged business set-aside programs and, 2-76 to 2-78
  discrimination prohibition, 1-37 to 1-38
  narrow tailoring requirement for affirmative action regulation, 1-31
  prima facie cases, 2-75 to 2-76
  Privileges and Immunities Clause, 2-60 to 2-61
  rights of former drug users, 2-78 to 2-79
  rights of homosexuals, 2-78 to 2-79
Evidentiary requirements
  Civil Rights Act claims, 2-58
  compelling government interest in discrimination remedies, 1-23 to 1-27
  discrimination, 1-25 to 1-27, 1-72 to 1-75
  judicial review of administrative agency action, 2-50 to 2-54
  narrow tailoring of affirmative action requirements, 1-30 to 1-31
  substantial evidence rule, 2-50, 2-52
Executive Orders
  13084, 13175, 13336 (consultation with Indian tribal governments), 3-72
  13007 (Indian sacred sites), 3-76
  12898 (protections for disadvantaged populations), 1-39 to 1-40
Exhaustion doctrine, 2-57
  Indian tribal jurisdiction and, 3-29 to 3-31
Fair Labor Standards Act, 1-46, 1-61 to 1-62, 2-40
Family and Medical Leave Act, 1-61, 1-69, 1-81 to 1-82
Family Educational Rights and Privacy Act, 1-41
Federal Agricultural Adjustment Act, 2-16 to 2-17
Federal-Aid Highway Act, 2-6, 3-60, 3-64
Federal-Aid Highway Program, 3-83 to 3-84, 3-85 to 3-86
  purpose, 3-63
  requirements for participation, 3-63 to 3-64
Federal-Aid Primary System Highways, 4-27
Federal-Aid Road Act, 2-3, 2-5, 4-6
Federal Aviation Act, 1-42
Federal Aviation Administration Authorization Act, 2-12, 4-25 to 4-26
Federal Aviation Authorization Act, 4-11
Federal government
```

```
commerce power, 2-7 to 2-11
  conditional transportation grants, 2-16 to 2-19, 4-15, 4-21
  evolution of national road system, 2-3 to 2-6, 4-5 to 4-8
  Indian reservation jurisdiction, 3-22 to 3-23, 3-47
  Indian tribe road programs, 3-63 to 3-68
  judicial review of administrative agency action, 2-50 to 2-54
  labor regulation, 2-15
  legal force of rules and regulations, 2-53
  limits to authority over states, 2-19 to 2-20, 2-39 to 2-40
  preemption of state motor vehicle law, 4-20 to 4-27
  relationship with Indian tribes, 3-3, 3-7 to 3-9, 3-71 to 3-72
  state government motor vehicle regulation and, 4-7, 4-14 to 4-20
  state government transportation regulation and, 2-5, 2-7
  structure of transportation authority, 2-6 to 2-7, 4-8, 4-12 to 4-14
  Supremacy Clause authority, 2-11 to 2-15
  transportation safety regulation, 2-12 to 2-14
  See also specific government entity or program
Federal Highway Act, 4-8
Federal Highway Administration, 2-13, 2-67
  disadvantaged business set-aside programs, 2-77 to 2-78
  Emergency Relief for Federally Owned Roads, 3-67
  environmental regulations, 3-70 to 3-71
  highway operation and maintenance on Indian lands, 3-64 to 3-65, 3-90 to 3-95
  Indian employment and contracting preference programs, 3-82, 3-83, 3-84, 3-85 to 3-87
  Indian lands right-of-way acquisition, 3-61 to 3-62
  motor vehicle and vehicular behavior oversight, 4-3, 4-4
  nondiscrimination requirements, 1-15, 1-43
  public lands highway funding, 3-67 to 3-68
  relationship with Indian tribes, 3-71 to 3-72
  role of, 4-12 to 4-13, 4-27
  safety program, 4-13 to 4-14
  safety regulation of National Network of highways, 4-27 to 4-33
  structure and authority, 2-6, 2-7, 2-16, 2-20, 4-13
Federal Motor Carrier Safety Administration, 4-3, 4-11, 4-13, 4-14, 4-19, 4-36, 4-38, 4-41
Federal Railroad Administration, 4-8
Federal Railroad Safety Act, 2-13
Federal Rehabilitation Act, 1-63 to 1-64
Federal Water Pollution Control Act, 3-81
Fifth Amendment, 1-13, 1-18 to 1-19, 1-58, 2-21, 2-45
First Amendment, 1-3
  Adopt-a-Highway programs and, 1-76 to 1-77, 1-83
  free speech rights, 2-63 to 2-72
  Indian religious practice and, 3-74 to 3-77
  license plate logo restrictions and, 1-77, 1-83
  religious freedom under, 2-61 to 2-63
Flags on overpasses, 2-68
Florida, 1-21 to 1-22, 2-41 to 2-42, 3-86, 4-23
Fourteenth Amendment
  abrogation of sovereign immunity under, 1-60, 1-61, 1-62, 1-64, 1-65, 1-69 to 1-70, 1-71, 1-79, 1-80,
         1-81, 1-83
  due process obligations, 2-37, 2-45, 2-54
  eminent domain and takings authority, 2-21
  equal protection, 1-4, 1-5, 1-18 to 1-19, 1-34 to 1-35, 1-36, 2-60, 2-61, 2-75 to 2-79
```

```
Fourth Amendment search and seizure protections, 2-72 to 2-74
Free speech
  Adopt-a-Highway program regulation and, 1-76 to 1-77, 1-83, 2-56 to 2-57, 2-68 to 2-69
  employee rights, 2-63 to 2-67
  signage and advertising restrictions, 2-67 to 2-70
  time, manner and place restrictions, 2-71 to 2-72
  See also First Amendment
FTA, 1-15, 3-68 to 3-69
  relationship with Indian tribes, 3-71
  structure and authority, 2-6, 2-7, 2-16, 2-20
Funding of transportation projects
  conditional grants, 2-16 to 2-19, 2-20, 4-15, 4-21
  federal-state relationship, 2-5, 2-7, 4-6
  limits of federal power, 2-19 to 2-20
  national highway system, 4-8
  safety programs, 4-15 to 4-18
G
Gender-conscious remedies, 1-25
Gender discrimination, 2-78
General Allotment Act, 3-11
Georgia, 3-8
Η
Hatch Act, 2-67
Hazardous materials transport, 4-40 to 4-41
Hazardous Materials Transportation Act, 3-34 to 3-35, 3-93 to 3-94, 4-9, 4-24
Hazardous Materials Transportation Uniform Safety Act, 4-11
Highway Beautification Act, 2-18 to 2-19, 2-20, 2-69, 3-90 to 3-93
Highway Revenue Act, 2-6, 4-8
Highway Safety Act, 2-9, 4-9
Highway Safety Improvement Program, 4-12
Highway Safety Research and Development Program, 1-13
Homeland Security Act, 4-12
ICC Termination Act, 4-4, 4-11
Illinois, 1-21, 1-25, 1-26 to 1-27, 1-28 to 1-29, 1-31, 1-34
Immigration, traffic checkpoints, 2-73
Immunity
  absolute, 1-48 to 1-49
  for persons acting under color of state law, 1-50 to 1-51
  qualified, 1-49 to 1-50, 1-79
  See also Sovereign immunity
Indian Child Welfare Act, 3-54
Indian Civil Rights Act, 3-13 to 3-14, 3-38 to 3-39
Indian Education Act, 3-14
Indian Financing Act, 3-14
Indian Gaming Regulatory Act, 3-15 to 3-16, 3-18, 3-36, 3-54
Indian Removal Act, 3-10
Indian Reorganization Act, 3-4, 3-12, 3-18, 3-35, 3-44 to 3-45
Indian Right of Way Act, 3-58, 3-62
Indian Self-Determination and Education Assistance Act, 3-4, 3-14 to 3-15, 3-81 to 3-84, 3-87
```

```
Indian tribal sovereignty and jurisdiction
  accidents/violations on state highways, 3-25 to 3-26, 3-40 to 3-43
  acts of non-Indians, 3-23, 3-27 to 3-29, 3-46
  areas of tribal self-government, 3-20 to 3-21
  comity on judgments, 3-32 to 3-33
  contract law, 3-43 to 3-44
  criminal jurisdiction, 3-38 to 3-43
  environmental regulation, 3-72 to 3-73, 3-80 to 3-81
  extension of full faith and credit to, 3-31 to 3-32
  federal preemption, 3-22 to 3-23
  highway right-of-way grants, 3-60 to 3-62
  historical evolution, 3-95 to 3-97
  immunity issues, 3-33 to 3-38
  Indian Reservations and Indian Country, 3-5 to 3-6, 3-12 to 3-13, 3-21 to 3-22
  infringement test, 3-22, 3-23
  inherent sovereignty, 3-9, 3-20 to 3-21
  judicial limitations, 3-23 to 3-29
  state eminent domain actions, 3-62 to 3-63
  subject matter jurisdiction, 3-46 to 3-47
  tax regulation, 3-27 to 3-28
  tests for impermissible state jurisdiction, 3-22 to 3-23
  tribal court exhaustion rule, 3-29 to 3-31
  tribe-state cooperative agreements, 3-53 to 3-57
  zoning regulations, 3-25
Indian tribes
  acquisition of Indian land for public transportation, 3-57 to 3-63
  allotment and assimilation policy, 3-10 to 3-11, 3-18
  canons of construction in cases involving, 3-19 to 3-20
  colonial and post-colonial U.S., 3-6 to 3-7
  consultation contacts, 3-74
  contract and employment preference requirements, 3-81 to 3-89
  contract law, 3-43 to 3-47
  cultural and religious issues, 3-74 to 3-80
  definitions and terminology, 3-4 to 3-6, 3-82 to 3-83
  demographic characteristics, 3-3
  environmental issues, 3-72 to 3-74
  evolution of U.S. policy and law, 3-7 to 3-16, 3-95 to 3-97
  federal highway programs, 3-63 to 3-68
  federal plenary power, 3-7 to 3-9
  federal transit programs, 3-68 to 3-69
  federal trust obligations, 3-9, 3-16 to 3-19
  gaming regulation, 3-15 to 3-16, 3-18, 3-20, 3-36, 3-39
  government-to-government relations, 3-48 to 3-57, 3-69 to 3-70, 3-71 to 3-72, 3-97
  highway operation and maintenance on Indian lands, 3-90 to 3-95
  historical developments, 3-95 to 3-96
  Indian Reorganization Act, 3-12
  Indian Reservation Roads, 3-63 to 3-67, 3-82, 3-83
  Indian Reservation Roads Bridge Program, 3-65, 3-66, 3-67
  information resources, 3-3
  Public Law 280, 3-13 to 3-14, 3-15 to 3-16, 3-21 to 3-22, 3-38 to 3-39
  removal to reservations, 3-9 to 3-10
  reservations, 3-3, 3-5, 3-10, 3-11 to 3-12, 3-21 to 3-22
  scope of transportation issues, 3-3
```

```
state immunity to tort action in courts of, 3-37 to 3-38
  tax law, 3-20
  termination policy, 3-12 to 3-13
  transportation project planning and development, 3-69 to 3-81, 3-74
  treaty history, 3-7, 3-17
  Tribal Employment Rights Ordinances, 3-86 to 3-89
  Tribal Technical Assistance Program, 3-68
  Tribal Transportation Allocation Methodology, 3-66
  See also Indian tribal sovereignty and jurisdiction; Tribal Employment Rights Ordinances (TERO)
Intermodal Surface Transportation Efficiency Act (ISTEA), 1-7, 1-29 to 1-30, 2-7, 3-65, 3-68, 3-69 to
      3-70, 3-85
  disadvantaged business programs, 2-58
  purpose, 4-11
International transportation, 4-33 to 4-36
Interstate Commerce Act, 2-49, 4-7
Interstate Commerce Commission, 4-7, 4-8, 4-26 to 4-27
Inverse condemnation, 2-28 to 2-29, 2-30 to 2-31, 3-62 to 3-63
Iowa, 1-67, 2-22, 2-26, 2-36 to 2-37, 3-53
ISTEA. See Intermodal Surface Transportation Efficiency Act
J
Judicial review
  of administrative agency action, 2-50 to 2-54
  Constitutional authority, 2-54
  exhaustion doctrine, 2-57
  preclusion, 2-56
  primary jurisdiction, 2-57 to 2-58
  ripeness for, 2-56 to 2-57
  section 1983 U.S. Code 42 and, 2-58 to 2-60
  standing for, 2-54 to 2-56
Jurisdiction
  federal preemption of state motor vehicle regulation, 4-20 to 4-27
  intrastate transit, 4-26 to 4-27
  judicial review, 2-57 to 2-58
  See also Indian tribal sovereignty and jurisdiction
K
Kansas, 2-21 to 2-22
\mathbf{L}
Length limitations, 4-30 to 4-33
Liability of government officials
  for acts in excess of authority, 1-54
  under color of state law, 1-50 to 1-51
  for gross negligence, 1-54, 1-80 to 1-81
  supervisors, 1-54 to 1-55, 1-81
  under U.S. Code 42, Section 1983, 1-44, 1-45 to 1-52
License plates, 1-77, 1-83
Location of transportation projects
  actionable rights, 1-3
  antidiscrimination regulations, 1-39, 1-79
Low-Level Radioactive Waste Policy Amendments Act, 2-19
```

```
Μ
Major Crimes Act, 3-5 to 3-6
Metropolitan Planning Organizations, 2-7
Mexican vehicles and drivers, 4-33 to 4-36
Michigan, 2-24 to 2-25
Minimum age drinking laws, 2-17 to 2-18
Minnesota, 3-51 to 3-52, 3-57, 3-62, 4-20
Minority-owned businesses
  definition, 1-4
  See also Disadvantaged businesses
Missouri, 1-76
Model Act, 2-51
Montana, 3-54, 3-60
Mortality, 4-3
Motor Carrier Act, 4-7, 4-9
Motor Carrier Safety Act, 4-4, 4-10, 4-13
Motor Carrier Safety Assistance Program, 4-14, 4-18
Motor Carrier Safety Improvement Act, 4-5, 4-11, 4-20, 4-33 to 4-34
Motor Vehicle Air Pollution Control Act, 4-8
Motor Vehicle Information and Cost Savings Act, 4-9
Motor vehicle law
  definitions and terminology, 4-3 to 4-5
  emission standards, 4-8, 4-9, 4-41 to 4-42, 4-10 to 4-11
  evolution, 4-5 to 4-12
  federal governance structure, 4-12 to 4-14
  federal-state relationship, 4-14 to 4-27
  need for, 4-3
  vehicle design and specification, 4-9, 4-27 to 4-33, 4-36 to 4-37
  See also Drivers' license regulation
National Apprenticeship Act, 2-15
National Conference of State Legislatures, 3-48 to 3-50
National Congress of American Indians, 3-48 to 3-50
National Defense Authorization Act, 1-19
National Driver Register Act, 4-10
National Environmental Policy Act, 3-15, 3-46, 3-70 to 3-71, 3-72, 3-73 to 3-74, 4-36, 4-41
National Highway System Designation Act, 4-11
National Highway Traffic Safety Administration, 2-52, 4-9, 4-13, 4-15, 4-17, 4-36 to 4-37
National Historic Preservation Act, 3-77 to 3-79
National Labor Relations Act, 2-15
National Network of highways, 4-27 to 4-28
National Traffic and Motor Vehicle Safety Act, 2-14, 4-9, 4-25, 4-37
Native American Graves Protection and Repatriation Act, 3-16, 3-80
Nebraska, 3-56 to 3-57
Negligence, state liability under Section 1983, U. S. Code 42, 1-53, 1-54
New Hampshire, 4-23 to 4-24
New Jersey, 1-22, 1-25, 4-23
New Mexico, 3-53, 3-55 to 3-56, 3-59
New York, 4-23
Noise Control Act, 4-24
Nondiscrimination law
  Adopt-a-Highway program restrictions, 1-76 to 1-77, 1-83
```

```
age discrimination, 1-61 to 1-63
  compelling government interest, 1-7 to 1-8, 1-18, 1-23 to 1-27, 1-78
  Department of Transportation regulations, 1-15, 1-77 to 1-79
  disparate impact regulations, 1-37 to 1-39
  equal protection rights, 2-75 to 2-79
  evidence of discrimination, 1-25 to 1-27
  gender discrimination, 2-78
  legislative evolution, 1-3 to 1-8
  license plate logo restrictions, 1-77, 1-83
  narrow tailoring requirement, 1-27 to 1-31
  privileges and immunities protections, 2-60 to 2-61
  protection for persons with disabilities, 1-63
  race-neutral remedies, 1-15 to 1-16
  religious freedom, 2-62
  rights of drug users, 2-78 to 2-79
  sexual orientation, 2-78
  state immunity from charges under, 1-59 to 1-65, 1-81 to 1-83
  for transportation projects, 1-37 to 1-44
North American Free Trade Agreement, 4-33 to 4-34, 4-36
North Carolina, 1-68
North Dakota, 3-59 to 3-60
O
Oklahoma, 2-67, 3-6, 3-54
Omnibus Transportation Employee Testing Act, 2-18, 4-11, 4-39 to 4-40
Oregon, 2-25
P
Panhandling, 2-72
Passive restraints, 2-51 to 2-52, 4-25, 4-36 to 4-37
Patent Remedy Act, 1-61
Pennsylvania, 2-22 to 2-23, 4-22
Philadelphia Plan, 1-3
Planning, project, 3-69 to 3-71
Police powers of states, 2-79 to 2-80
  Commerce Clause and, 2-32, 2-33 to 2-37
  Contracts Clause and, 2-39
  definition, 2-31 to 2-32
  motor vehicle regulation, 4-20 to 4-21
  signage and advertising restrictions, 2-67 to 2-68
Post Office Act, 2-4, 4-5 to 4-6
Private right of action under Civil Rights Act, 1-40 to 1-42
Product liability, 4-25
Property rights
  acquisition of Indian land for public transportation, 3-57 to 3-63
  due process rights, 2-45 to 2-46
  Indian, 3-7 to 3-9, 3-17 to 3-19
Public lands highway program, 3-67 to 3-68
Public Works Employment Act, 1-3 to 1-4
Quotas, 1-7, 1-16
```

```
R
Race-conscious remedies, 1-25
  college admissions policies, 1-35 to 1-37
  constitutionality of federal regulations, 1-78
  equal protection issues in disadvantaged business set-aside programs, 2-76 to 2-78
  federal requirements vs. state constitutional requirements, 1-33 to 1-34
  narrow tailoring requirement, 1-27 to 1-31
Race-neutral remedies, 1-15 to 1-16, 1-27 to 1-28
Racial profiling, 1-13
Railroad transportation, 2-13 to 2-14
Rational basis test, 2-52, 2-61
Recall of defective vehicles, 4-12, 4-37
Rehabilitation Act, 1-38, 1-63 to 1-64
Religious freedom
  Establishment Clause, 2-62 to 2-63
  Free Exercise Clause, 2-61 to 2-62
  Indian tribal autonomy, 3-74 to 3-80
Religious Freedom Restoration Act, 1-60
Resource Conservation and Recovery Act, 3-35, 3-80, 3-81
Retaliation claims under Civil Rights Act, 1-75 to 1-76
Rhode Island, 4-24
\mathbf{S}
Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU),
      1-13 to 1-14, 3-65, 3-66 to 3-67, 3-69, 4-12, 4-19, 4-20, 4-36, 4-38 to 4-39
Safe Drinking Water Act, 3-35, 3-81
SAFETEA-LU. See Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for
      Users
Safety responsibility and authority, 2-12 to 2-14, 2-36 to 2-37
  data collection, 4-18 to 4-19
  evolution of motor vehicle laws, 4-7, 4-8 to 4-9, 4-10 to 4-11
  federal funding, 4-15 to 4-18
  federal governance structure, 4-13 to 4-14
  federal preemption of state motor vehicle regulations, 4-20 to 4-25
  Highway Safety Incentive Grant programs, 4-15
  Indian tribal lands, 3-93 to 3-95
  Mexican vehicles and drivers, 4-33 to 4-36
  product liability, 4-25
  recall of defective vehicles, 4-12, 4-37
  vehicle specifications, 4-27 to 4-33, 4-36 to 4-37
Search and seizure protections, 2-72 to 2-75
Seat belt regulation, 2-51 to 2-52, 4-9, 4-36 to 4-37
Section 1983, U. S. Code 42
  claims based on official custom or policy, 1-55 to 1-56
  coverage and scope, 1-44 to 1-45
  evidentiary requirements, 2-58
  injunctive relief under, 1-81
  judicial review, 2-58 to 2-60
  liability and immunity under, 1-44, 1-45 to 1-56, 1-79 to 1-81, 2-58 to 2-59
  recovery of attorney's fees, 1-57 to 1-59, 1-81
  remedies, 1-56 to 1-57, 1-81
  requirements for claims, 1-41 to 1-42, 2-58
  takings law and, 2-23 to 2-24
```

```
tort liability under, 1-53, 1-80
Set-asides. See Affirmative action programs
Sexual harassment, 1-75, 2-55
Sexual orientation as basis for discrimination, 2-78
Signs, roadside, 2-67 to 2-70
  on Indian lands, 3-90 to 3-93
  See also Billboard regulation
Small Business Act, 1-3, 1-6, 1-29 to 1-30
Sobriety checkpoints, 2-73
South Dakota, 2-17 to 2-18
Sovereign immunity
  Commerce Clause and, 2-10 to 2-11
  from discrimination claims, 1-59 to 1-65, 1-68 to 1-72, 1-81 to 1-83
  federal actions as coercion of states, 2-19 to 2-20
  Indian tribes and tribal officials, 3-33 to 3-38
  Interstate Compact Clause and, 2-44 to 2-45
  Supremacy Clause and, 2-15
  U. S. Code 42, Section 1983 and, 1-45 to 1-48, 1-50 to 1-52, 1-54, 1-79 to 1-81
  See also Eleventh Amendment, sovereign immunity under
Speed limit regulation, 2-18
Standards of review, 1-6. See also Strict scrutiny
Standing
  challenges to affirmative action programs, 1-22 to 1-23, 1-78
  judicial review, 2-54 to 2-56
  requirements for, 1-22
State and local law
  acquisition of Indian land for public transportation, 3-57 to 3-63
  affirmative action programs, 1-4, 1-5, 1-20 to 1-22
  compelling government interest to redress discrimination, 1-25
  Department of Transportation disadvantaged business regulations, 1-13, 1-14, 1-16
  drivers' license regulation, 2-9
  eminent domain and takings, 2-21, 3-62 to 3-63
  enforcement of vehicle restrictions, 4-30 to 4-33
  federal commerce power and, 2-7 to 2-11
  federal disadvantaged business requirements vs., 1-33 to 1-34
  federal funding and, 2-16 to 2-19
  federal government and, 2-7
  federal motor vehicle regulation and, 4-7, 4-14 to 4-20
  federal preemption of motor vehicle regulation, 4-20 to 4-27
  federal transportation regulation and, 2-3, 2-5
  highway safety regulation, 4-13
  Indian reservation jurisdiction, 3-13, 3-15 to 3-16, 3-21 to 3-23, 3-38 to 3-43, 3-46 to 3-47, 3-72 to
         3-73
  Indian tribe cooperative agreements, 3-53 to 3-57
  Indian tribe relations, 3-48 to 3-53
  intrastate transit, 4-26 to 4-27
  labor regulation, 2-15
  limits of federal authority, 2-19 to 2-20
  Native American hiring preferences, 3-86
  police powers, 2-31 to 2-39
  Privileges and Immunities Clause, 2-60 to 2-61
  protections for persons with disabilities, 1-67 to 1-68
  racial profiling prohibitions, 1-13
```

```
relationship with Indian tribes, 3-3, 3-69 to 3-70, 3-97
  strict scrutiny requirements for affirmative action law, 1-31 to 1-33, 1-78 to 1-79
  Supremacy Clause and, 2-11 to 2-15
  toll authority, 2-10
  transportation safety regulation, 2-12 to 2-14, 2-36 to 2-37
State liability
  Age Discrimination in Employment Act claims, 1-61 to 1-63
  to Civil Rights Act claims, 1-68 to 1-72
  discrimination against persons with disabilities, 1-63 to 1-68
  discrimination in Adopt-a-Highway programs, 1-76 to 1-77, 1-83
  discrimination in license plate restrictions, 1-77, 1-83
  freedom of speech issues, 2-63 to 2-72
  for gross negligence, 1-80 to 1-81
  immunity to discrimination claims, 1-59 to 1-65, 1-81 to 1-83
  Section 1983 claims, 2-58 to 2-59
  sources of immunity, 2-40 to 2-45
  for state-created danger, 1-53 to 1-54
  tort action in Indian tribal court, 3-37 to 3-38
  under U. S. Code 42, Section 1983, 1-44, 1-45 to 1-52, 1-79 to 1-81
Strict scrutiny
  affirmative action plans, 1-4, 1-5 to 1-7, 1-8, 1-13, 1-77, 2-77
  meaning, 1-6
  narrow tailoring requirement for affirmative action regulation, 1-31, 1-78, 1-79
  requirements for states, 1-31 to 1-33
Subcontractor Compensation Clause, 1-6, 1-7, 1-8, 1-28
Substantial evidence rule, 2-50, 2-52
Surface Transportation and Uniform Relocation Assistance Act, 1-7, 1-29 to 1-30, 2-58, 3-84, 3-85,
  4-10
Surface Transportation Assistance Act, 1-13, 3-64, 3-65, 4-9 to 4-10, 4-22 to 4-24
Т
Takings
  compensation issues, 2-26 to 2-27, 2-29 to 2-30
  conceptual evolution, 2-20 to 2-24
  eminent domain authority and, 2-23 to 2-24
  essential nexus rule, 2-23
  mechanisms of eminent domain power, 2-27 to 2-31
  property damage considerations, 2-24
  public use/public purpose concepts in, 2-24 to 2-26
  requirements for claims, 2-21, 2-22 to 2-23
  temporary taking, 2-23
Tandem Truck Safety Act, 4-10, 4-23 to 4-24, 4-27
Taxation, Indian tribes, 3-20, 3-27 to 3-28
TEA-21. See Transportation Equity Act for the 21st Century
Tenth Amendment, 2-17, 2-19, 2-20, 2-39 to 2-40
Testing Act, 2-12
Texas, 1-34 to 1-35, 1-77
Toll facilities and services, 2-10
  rights of toll authority appointees, 2-65 to 2-66
  right to travel and, 2-61
Tort liability
  under Section 1983, U.S. Code 42, 1-53, 1-80
  Supremacy Clause preemption, 2-13 to 2-14
```

```
Traffic stops, 2-72 to 2-74
Transit companies
  advertising restrictions, 2-69 to 2-70, 2-72
  board member elections, 2-79
  economic regulation, 2-35 to 2-36
  employee urine testing, 2-74 to 2-75
  free speech restrictions, 2-71 to 2-72
  intrastate regulatory authority, 4-26 to 4-27
Transportation Act, 4-7
Transportation Equity Act for the 21st Century (TEA-21)
  affirmative action program, 1-7, 1-13, 1-14 to 1-15, 1-29 to 1-31, 1-77 to 1-78
  compelling government interest to redress discrimination, 1-24
  Indian reservation roads and, 3-65 to 3-66, 3-67, 3-68
  legal challenges to, 1-18 to 1-20
  motor vehicle and vehicular behavior regulation, 4-4
  safety programs, 4-15 to 4-17
  significant features, 4-11
Transportation Recall Enhancement, Accountability and Documentation Act, 4-12, 4-37
Transportation Security Administration, 4-12, 4-40
Transportation system
  evolution of national system, 2-3 to 2-6, 4-5 to 4-8
  federal commerce power and, 2-7 to 2-11
  federal-state relationship, 2-5, 2-7
  government structure and authority, 2-6 to 2-7
  highway safety responsibility and authority, 2-9, 2-12 to 2-14, 2-36 to 2-37
  safety regulation of National Network of highways, 4-27 to 4-33
  state and local authority, 2-33 to 2-39
  toll authority, 2-10
  See also Funding of transportation projects
Travel, right to, 2-61
Tribal Employment Rights Ordinances (TERO), 3-3
Truck and Bus Regulatory Reform Act, 4-10
U.S. Code 5
  Section 554, 2-49
  Section 556, 2-50
  Section 557, 2-50
  Section 706, 2-49
U. S. Code 23
  Section 101, 3-84
  Section 107, 3-61, 3-62
  Section 109, 4-13
  Section 112, 3-84
  Section 117, 3-85
  Section 131, 3-90 to 3-91
  Section 134, 3-71
  Section 140, 3-84 to 3-85, 3-85
  Section 204, 3-67 to 3-68
  Section 317, 3-61, 3-62
  Section 504, 3-82
  Section 635, 3-82, 3-83, 3-84, 3-85
  Section 710, 3-61 to 3-62
```

U. S. Code 25, 3-13 to 3-14 Part 169, 3-59, 3-61 to 3-62 Section 81, 3-45 to 3-46 Section 311, 3-59, 3-60 to 3-61 Section 323, 3-58, 3-60, 3-61 Section 325, 3-60 Section 357, 3-61, 3-62 to 3-63 Section 465, 3-18 Section 1452, 3-82 See also Indian Reorganization Act U. S. Code 28 Section 1362, 3-36 U. S. Code 29, 2-6 Section 633, 1-63 U. S. Code 42 Section 1981, 1-36, 1-45 Section 1983. See Section 1983, U.S. Code 42 Section 1988, 1-57, 1-58 Section 2000, 3-85 U. S. Code 49, 2-6, 4-40 hazardous materials transport regulation, 4-41 Section 5105, 4-41 Section 5109, 4-41 Section 5119, 4-41 Section 47101(e), 1-14 Uniform Relocation Assistance and Real Property Acquisition Policies Act, 2-24, 2-26 Urine testing, 2-74 to 2-75, 4-39 to 4-40 USA PATRIOT Act, 4-40 V Vehicle Safety Act, 4-9 Vehicle search and seizure, 2-72 to 2-74 Virginia, 1-77 Vision requirements for drivers, 4-38, 4-39

Washington state, 3-51, 3-55, 3-86 Weight limitations, 4-30 to 4-33 West Virginia, 2-29 Width limitations, 4-30 to 4-33 Wisconsin, 2-27, 3-53 Women-owned businesses. *See* Disadvantaged businesses